

## Message Text

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ACTION NEA-12

INFO OCT-01 IO-13 ISO-00 SS-15 AID-20 DEAE-00 CIAE-00

INR-10 JUSE-00 NSAE-00 RSC-01 SNM-02 SY-10 TRSE-00

USIA-15 NSC-10 SCI-06 OMB-01 DRC-01 /117 W

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P R 141220Z SEP 73

FM AMEMBASSY ISLAMABAD

TO SECSTATE WASHDC PRIORITY 1069

INFO USMISSION GENEVA

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E.O. 11652: N/A

TAGS: SNAR, PK

SUBJ: PNCB PAPERS ON NARCOTICS

REF: ISLAMABAD 7585

1. SUMMARY. PAKISTAN NARCOTICS CONTROL BOARD (PNCB) DOCUMENTS FORWARDED TO DEPT. SEPT. 7 SUM UP CHAIRMAN ORAKZAI'S PLANS FOR NARCOTICS ENFORCEMENT AND PRODUCTION CONTROL. NO REFERENCE IS MADE TO USG JOINT SURVEY TEAM PROPOSAL, HOWEVER. MULTI-FACETED NEW PROGRAM IS PROPOSED INCLUDING TRAINING INSTITUTE, PUBLIC EDUCATION PROGRAM, REWARD FUND, AND ADDICT REHABILITATION. TOTAL COST OF NARCOTICS PROGRAM, EXCLUSIVE OF AGRICULTURAL UPLIFT IN OPPY ZONE, IS ESTIMATED AT \$2.2 MILLION PER YEAR. END SUMMARY.

2. WE HAVE TRANSMITTED TO DEPT. COPY OF DOCUMENTS (POUCHED NEA/PAB SEPT. 7) RECENTLY PREPARED BY PNCB AND FORWARDED TO PRIMIN'S OFFICE AT BEGINNING OF SEPT. IN CONNECTION WITH HIS U.S. VISIT. THESE DOCUMENTS, PROVIDED EMBASSY BY ORAKZAI, ARE ALSO PRESUMABLY BEING STUDIED BY FINANCE SEC GEN KAZI (PARA 2, REFTEL). FIRST PAPER ENTITLED "CONTROL OF OPIUM PRODUCTION AND NARCOTICS ENFORCE-  
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MENT IN PAKISTAN" WAS COMPLETED FIRST WEEK IN AUGUST AND

CONTAINS LITTLE THAT IS NEW. SECOND PAPER ENTITLED "A RESUME OF PROGRESS" DATED SEPT. 7 IS BASICALLY STATEMENT OF INTENTIONS WITH REGARD TO VARIOUS ASPECTS OF NARCOTICS CONTROL. ANNEXES PROVIDE INSIGHT INTO PNCB PLANS AND FINANCIAL PROJECTIONS. TOTAL COST OF PNCB PROPOSED PROGRAM, EXCLUSIVE OF AGRICULTURAL UPLIFT PROJECTS, IS ESTIMATED AT \$2.2 MILLION PER YEAR. FOLLOWING PARAGRAPHS SUMMAR PING HIGHLIGHTS OF PNCB PRESENTATION.

3. PNCB ORGANIZATION. ANNEX 2 SHOWS 14 OFFICERS SANCTIONED FOR PNCB NATIONAL HEADQUARTERS IN 1973-74 AT A COST OF \$110,000 AND 8 OFFICERS AUTHORIZED FOR REGIONAL OFFICES AT A COST OF \$45,000. ALTHOUGH CHART APPEARS TO INDICATE THAT DEPUTY DIRECTORS FOR LAW, LOGISTICS AND PUBLICITY, TOGETHER WITH ASSISTANT DIRECTORS FOR MEDIA, PUBLICATIONS AND "CONTACTS" HAVE BEEN SANCTIONED, REPORT INDICATES ELSEWHERE THAT THESE POSITIONS NOT YET APPROVED BY GOP. COMMENT: OFFICERS AT NATIONAL HEADQUARTERS APPEAR TO BE ONLY SIX IN NUMBER AT PRESENT: SECRETARY - ASRAR HUSAIN; INTELLIGENCE DIRECTOR - COL. RIAZ AHMAD; ENFORCEMENT DIRECTOR - HAMIDULLAH KHAN; PRODUCTION DIRECTOR NUR ASGHAR; AND PLANNING DIRECTOR - SALIM MALIK, IN ADDITION TO ORAKZAI.

4. PRODUCTION. AUGUST PAPER SETS FORTH ORAKZAI'S PLAN FOR THREE-YEAR PHASE-OUT OF OPIUM PRODUCTION IN SETTLED AREAS EXCEPT THAT REQUIRED FOR MEDICAL USE, NOTING THAT ELIMINATION IS ADMINISTRATIVELY POSSIBLE EARLIER IF ACCEPTABLE COMPENSATION AND REHABILITATION PLANS MATERIALIZE. PAPER ASSERTS THAT FOR MERGED AND TRIBAL AREAS INFRASTRUCTURE PROJECTS, CROP SUBSTITUTION, TECHNICAL ASSISTANCE IN AGRICULTURE, FERTILIZER SUBSIDIES, AND ALTERNATIVE INCOME PROJECTS WOULD BE REQUIRED TO OFFSET OPIUM INCOME LOSSES. PRODUCTION FIGURES CITED ARE THOSE EARLIER REPORTED BY MISSION (ISLAMABAD 4881). SEPTEMBER PAPER STATES THAT NWFP AUTHORITIES HAVE BEEN TASKED TO COME UP WITH SHORT AND LONG-TERM DEVELOPMENT PROPOSALS BY END OF SEPTEMBER. SIGNIFICANTLY, NO REFERENCE IS MADE IN EITHER PAPER TO OUR JOINT SURVEY PROPOSAL (SEE ISLAMABAD 7747).

5. ENFORCEMENT. SEPTEMBER PAPER STATES THAT STAFF LIMITED OFFICIAL USE

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HAS BEEN SELECTED FOR 25 FIUS AND THAT UNITS WILL BE SET UP TO GO INTO ACTION AS SOON AS EQUIPMENT ARRIVES. ANNUAL SUPPORT COSTS FOR FIUS ESTIMATED AT \$700,000. IN INTERIM, BEFORE ARRIVAL OF EQUIPMENT, PNCB CLAIMS TO BE PRESSING ENFORCEMENT AGENCIES EXERT THEMSELVES TO THE MAXIMUM IN NARCOTICS ENFORCEMENT. PAPER CLAIMS THAT NARCOTICS SEIZURES (CITED AS 17.6 MAUNDS OPIUM ((.66 MR)) AND 313.5 MAUNDS ((11.7 MT)) HASHISH FOR JAN-JUNE 1973)

QUITE SUBSTANTIAL. COMMENT: CONSIDERING THAT GOP REPORTED ANNUAL SEIZURES IN NEIGHBORHOOD OF 1.3-1.4 MT FOR LAST TWO YEARS TO INCB, THERE APPEARS TO BE NO REAL INCREASE IN RATE OF SEIZURES.

6. ANNEX 3 OUTLINES INTERESTING SCHEME FOR ESTABLISHING ENFORCEMENT REWARD FUND. AFTER INITIAL CONTRIBUTION OF \$150,000, FUND WOULD BE REPLENISHED BY PROCEEDS FROM EXPORT OF SEIZED OPIUM TO LEGITIMATE FOREIGN DRUG CONCERNS (AS PERMITTED UNDER THE SINGLE CONVENTION ON NARCOTICS DRUGS). ASSUMING SEIZURES OF 15 MT UNDER IMPROVED ENFORCEMENT SYSTEM, PNCB CALCULATES RETURN ON EXPORTS OF \$300,000, OF WHICH 50 PERCENT WOULD BE CHanneLED INTO REWARD FUND. THIS AMOUNT IS DEEMED SUFFICIENT TO PROVIDE POWERFUL INCENTIVES FOR ENFORCEMENT OFFICERS AND INFORMERS.

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7. TRAINING. ANNEX 4 PROPOSES ACQUISITION OF FACILITIES, INCLUDING LABORATORY, TO HOUSE PERMANENT NARCOTICS CONTROL TRAINING INSTITUTE. INSTITUTE WOULD BE USED FOR TRAINING FIU PERSONNEL AND PERMANENT CORPS OF PAKISTANI INSTRUCTORS TO TAKE OVER FROM FOREIGN TRAINERS. ANNUAL COSTS ESTIMATED AT \$100,000.

8. REHABILITATION. SEPTEMBER PAPER STATES THAT SPECIAL

REGISTRATION CENTERS AND REHABILITATION CLINICS FOR ADDICTS SHALL BE OPENED IN FIVE MAJOR CITIES AND ALL DISTRICT HEADQUARTERS. WHO IS SAID TO BE SENDING EXPERT TO ASSESS NEED. COSTS (PRESUMABLY FOR FIRST YEAR) ARE ESTIMATED AT \$700,000 OF WHICH \$300,000 WOULD BE ALLOCATED TO CLINICS IN KARACHI, LAHORE, RAWALPINDI, PESHAWAR AND QUETTA.

9. LAWS. SEPTEMBER PAPER REFERS TO APPOINTMENT OF OFFICER TO DRAFT REVISIONS OR AMENDMENTS OF EXISTING LAWS AND NEW STATUTES AS NECESSARY. HOWEVER, SINCE POSITION OF DEPUTY DIRECTOR FOR LAW IS SAID ELSEWHERE TO BE STILL UNSANCTIONED BY GOP, IT IS NOT CLEAR WHETHER THIS OFFICER HAS ANY OFFICIAL STATUS. EMPHASIS IN REFORMING LAWS WILL BE ON INCREASING PENALTIES AND MAKING OFFENSES NON-BAILABLE.

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10. PUBLIC EDUCATION. ALTHOUGH NARRATIVE CLAIMS THAT PUBLIC CAMPAIGN IS BEING UNDERTAKEN TO PUBLICIZE GOP EFFORTS IN NARCOTICS FIELD AND TO WARN YOUTH OF DRUG HAZARD, ANNEX 5 INDICATES THAT CAMPAIGN STILL AT PROPOSAL STAGE. PROGRAM UTILIZING FILMS, RADIO AND T.V. PROGRAMS, POSTERS AND PAMPHLETS ESTIMATED TO COST \$150,000. LONE ITEM COSTS CITED FOR OFFICERS APPARENTLY REFER TO POSITIONS FOR PNCB DEPUTY DIRECTOR FOR PUBLICITY AND HIS THREE ASSISTANT DIRECTORS, WHICH HAVE NOT YET BEEN SANCTIONED BY GOP.

11. REGIONAL COOPERATION. PNCB MAKES STARTLING ASSERTION IN AUGUST PAPER THAT PAKISTAN ENGAGED IN "CLOSE AND FRUITFUL COOPERATION" WITH AFGHANISTAN, IRAN AND TURKEY. BASIS FOR STATEMENT APPEARS TO BE COMMON MEMBERSHIP IN ECOSOC REGIONAL COMMISSION FOR MIDDLE EAST. WE HAVE SEEN NO EVIDENCE OF COOPERATION OUTSIDE OF THIS FORUM, HOWEVER.

12. COMMENT. NARRATIVE PAPERS ARE SOMEWHAT DISAPPOINTING IN THEIR LACK OF SPECIFICITY AND IN THEIR EXAGGERATION OF PROGRESS ACHIEVED. NEVERTHELESS, THEY INDICATE THAT ORAKZAI IS ATTEMPTING TO MOUNT BROAD FRONTAL ATTACK ON VARIOUS ASPECTS OF NARCOTICS PROBLEM AND THAT HE FEELS HIS PRIMARY PROBLEM WITHIN GOP IS LACK OF MONEY. HIS PROPOSALS FOR ADDICT REHABILITATION AND PUBLIC EDUCATION APPEAR FAR TOO EXPENSIVE GIVEN GOP RESOURCES, BUT IT MAY BE ASSUMED THAT ORAKZAI IS AIMING HIGH IN HOPES OF IMPRESSING GOP WITH NEED TO PROVIDE SUBSTANTIAL FUNDS (AND TO SOLICIT SUBSTANTIAL EXTERNAL FINANCIAL ASSISTANCE) FOR ALL THESE AREAS. SEPTEMBER PAPER IS NOTABLY RETICENT ON SUBJECT OF PHASING OUT POPPY PRODUCTION. IT APPARENTLY REFLECTS PNCB'S LACK OF CLOUT WITH NWFP AUTHORITIES AND

UNCERTAINTY ABOUT HOW TO DEAL WITH USG JOINT TEAM  
PROPOSAL.  
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## Message Attributes

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